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Orleans County Law Enforcement Shared Services Study: Options and Final Stages

November, 2017



Agenda

- Project Background
- Existing Conditions of Law Enforcement
- Options for the Future
- Feedback
- Next Steps




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Department Summary

	APD	HPD	LPD	MPD	OCSO (LE Only)	OC MCTF	Total
Sworn FT	12	2		11	24	3	52
Sworn PT	0	10	1	1	9	0	21
Marked Vehicles	4	2	1	5	9	0	21
911 Calls for Service*	3,471	816	46	2,638	5,579	n/a	12,550
Service Population	5,631	2,032	789	5,936	27,816	42,204	42,204
Dept. Budget (\$1000s)	1,360	300	30	1,300	3,500	300	6,790

* Annual average over 3 years. The NYSF responded to an additional average of 3423 911 calls.




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Rate of Serious Crime per 1000 Residents

	Index	Violent	Property
Albion Vg PD	44.0	3.7	40.3
Holley Vg PD	22.6	1.8	20.9
Medina Vg PD	30.8	2.1	28.7
Orleans County Sheriff	9.4	0.6	8.7
Orleans County State Police	2.4	0.4	2.0
County Total	19.1	1.5	17.5

Source: NYS DCIS Statistics



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Options for Future of Law Enforcement

- Status Quo
- Expanded Collaboration
- Villages scale back
- Contracting for services by villages to another village or the county
- Single law enforcement agency

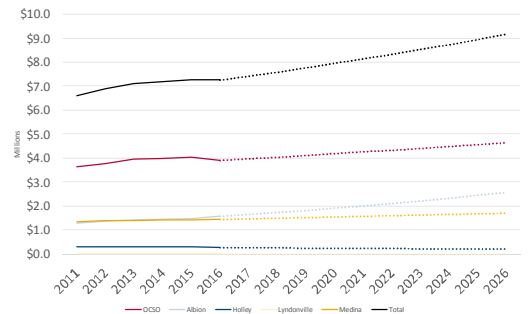


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Future: Status Quo

- Key Characteristics
 - All departments continue operations essentially as today with separate jurisdictions, staff and existing budgets
 - Staffing levels remain the same
- Operational Impact
 - No substantial changes except those noted above
- Fiscal Impact
 - Costs will continue to rise and the burden on taxpayers, particularly in Villages will increase

Future: Status Quo



Expanded Collaboration

- Evidence Storage
- Central Booking and Holding
- Common Training Offerings and Tools

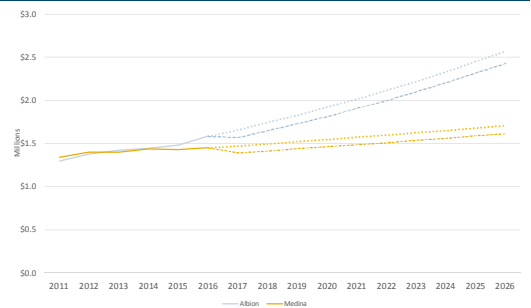
Villages Scale Back

- Key Characteristics
 - Village agency(ies) would reduce their staff during low call volume times in early morning hours.
 - Medina and Albion can reduce to 1 officer on duty, Holley could reduce to zero officers on duty
 - Calls for service would be answered by the Orleans County Sheriff's Office or NYSP
- Operational Impact
 - Reduction of staff would have little impact on the majority of calls, however for serious calls there may be a delay in response
 - For example, if Albion/Medina went to one officer between 2 am and 8 am on weekdays, they would save 30 hours of staff time each week
 - Hours could be redeployed to higher need times

Villages Scale Back

- Fiscal Impact
 - Cost savings to villages if hours were reduced
 - Redeployment to higher need times (days) may increase parking and traffic ticket issuance.
- Change Factors
 - Staffing levels are negotiated in the CBA
 - Holding and booking could be done centrally
 - Change in culture
 - Explain implications of shifting in costs

Fiscal Impact of Scaling Back



Future: Contracted Services

- Key Characteristics
 - One or more village department contracts to the OCSO for services
 - The contracting departments would be paying for personnel services to staff vehicles owned by the village and marked as village vehicles. The deputies would wear uniforms marked as village officers
 - An OCSO employee, agreed upon by village trustees, would act as the Officer in Charge (OIC) for the village. The OIC would have a civil service rank of lieutenant and be responsible for the activities in the village
 - Level of patrolling would be negotiable, but could remain same as today
 - Serious crimes would be referred to OCSO CID
 - Eliminate local evidence storage

Contracted Services

- Operational Impact
 - Maintain current force of patrol
 - Larger pool of deputies would allow for increased specialization and opportunities for training
 - Administrative burdens (payroll, civil service, negotiations) would be removed from villages
 - Villages maintain capital costs for vehicles and costs for uniforms
 - Improved training and specialization will provide better product on road patrol which in turn may improve the quality of services provided to the public on routine and high risk calls for service.
 - Crime clearance rates may improve due to better training and specialization.

Contracted Services

- Fiscal Impact
 - Contracted cost per officer should be less than villages currently pay for coverage in Albion and Medina;
 - Holley costs are currently lower than contract rate because of staffing model with part time
 - Cost for village police administration would be reduced with the replacement of the chief position with an OCSO lieutenant
 - Reduce competition among agencies
 - Improved training and specialization will provide better product on road patrol which in turn may cost taxpayers less to indemnify officer misconduct.
- Change Factors
 - Desire to reduce costs while maintaining or improving level of service
 - If department is eliminated, this is subject to permissive referendum
 - Labor unions may be reluctant to change

Contracted Services Example

Category	Summary Costs (salary and benefits for personnel)
1 Lieutenant	\$ 100,000
2 Sergeants	\$ 190,000
9 Road Patrol	\$ 765,000
Total Personnel Costs	\$ 1,055,000
Other Operations	\$ 105,500
Estimated Contract Cost	\$ 1,160,500
Existing Albion	\$1,399,000
Existing Medina	\$1,334,000

Note: The above model doesn't consider the impact on all services such as the school resource officer in Medina, which would be an additional cost.

Single Agency

- Key Characteristics
 - One agency for the county
 - Headquarters in Albion, Zone office in Medina and Holley
 - Lt. in each zone office
 - Similar staffing levels as today
 - Potential to adjust levels based on demands
 - Patrol zones focused on demand for service – around the villages and the transportation grid
 - LEOs assigned to zones on a regular basis
 - Liaison to each village to ensure community connection
 - County picks up administrative tasks

Single Agency

- Operational Impact
 - Minimal to citizens
 - Transfer of positions to the county
 - Some supervisory positions might be reassigned to investigations or eliminated
 - Improved training and specialization will provide better product on road patrol which in turn may improve the quality of services provided to the public on routine and high risk calls for service.
 - Crime clearance rates may improve due to better training and specialization.
 - Improved supervision with OIC Sgt./Lt. verses current

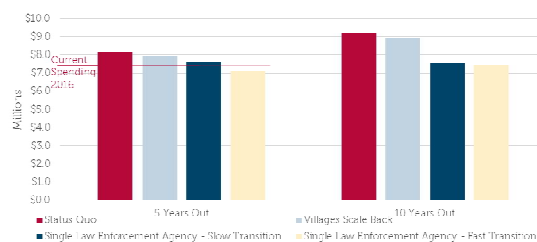
Single Agency

- **Fiscal Impact**
 - Anticipated savings for village residents, but increased cost for all county tax payers (tax shift)
 - Transferability of retirement benefits is of key concern
 - Improved training and specialization will provide better product on road patrol which in turn may cost taxpayers less to indemnify officer misconduct.
 - More effective criminal investigations may suppress crime patterns that persist due to separation of departments. Fiscally, less victimization will directly benefit the citizen victim who find replacement of stolen items difficult.

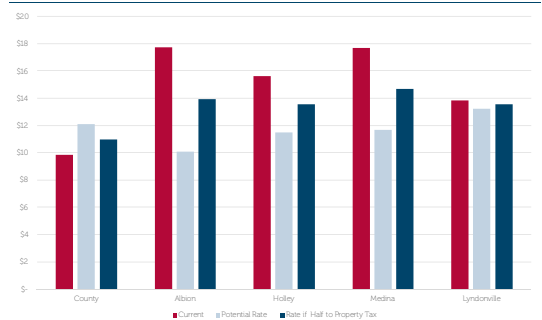
Single Agency

- **Change Factors**
 - This is dramatic change that could have substantial net reduction in costs for village residents (About 1/3 of county residents are village residents)
 - Villages would cede some control over their police agencies, but would still have ability to influence
 - Maybe subject to permissive referendum at village levels
- **Other Factors**
 - Villages or school district could choose to contract for additional services as needed.
- **Governance Structure**
 - Elected Sheriff is the existing structure for the county
 - Some counties use an appointed chief to operate a county police department

Countywide Total Police Spending



Movement of Tax Rates (expressed in \$ per 1000 value)



Next Steps for Project

- Presentations in Medina, Lyndonville, Albion, & Holley
- Final draft report including feedback from community to committee in early December
- Community discussions related to next steps will follow
- Elected leaders will consider actions

Thank you

- Thank you for your participation
- Please encourage your friends and neighbors to come to the next meetings:
 - **Wednesday, November 15, 2017 - 5:30pm** | Medina High School Auditorium | 2 Mustang Dr, Medina, NY 14103
 - **Tuesday, November 21, 2017 - 7:00pm** | Lyndonville High School Auditorium | 25 Housel Ave, Lyndonville, NY 14098
- Stay informed
 - www.cgr.org/Orleans-police
- Share your thoughts with elected officials