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HIGHLAND
PLANNING

The Future of Law Enforcement in Tompkins County

Summary of Baseline and Options for the Future

This project was prepared with funds provided by the New York State
Department of State under the Municipal Restructuring Fund
Program



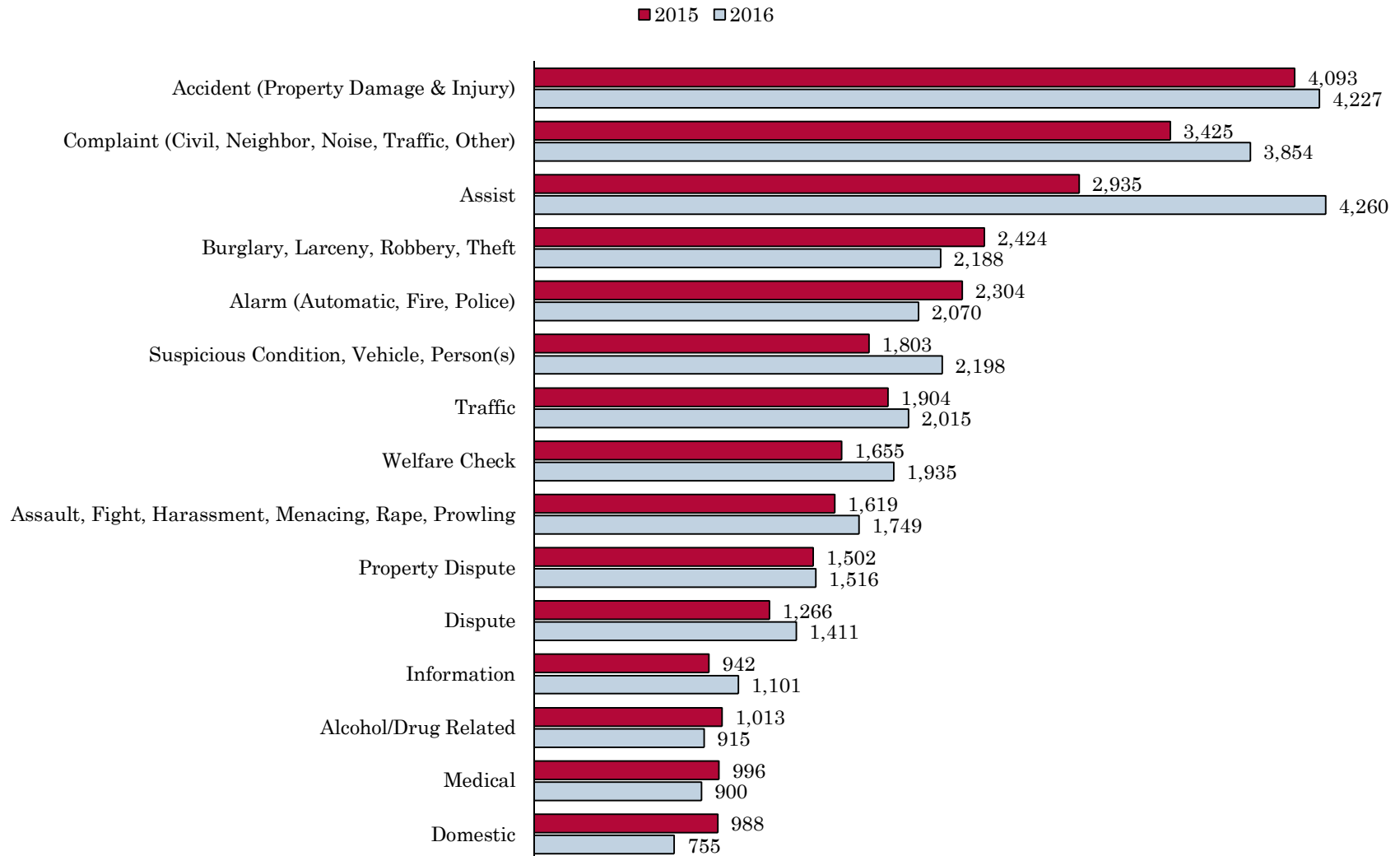
Project Overview

- Hired by Tompkins County and City of Ithaca in December 2016
 - *To conduct a feasibility study that would explore options for structural alignment and improved efficiency for a subset of existing law enforcement agencies that serve its residents*
- Agencies Involved - Cayuga Heights, Dryden, Groton, Ithaca and Tompkins Sheriff
- Project Website –
 - www.cgr.org/TompkinsLESS

Department Overview

Agency	Officers	Budget	Pop.	911 Call – 2016 LE	Index Crimes (5 yr. avg.)
Cayuga Heights	7 FT, 9PT	\$1.2 M	3,800	1,255	39.2
Dryden, Village	5 FT, 9 PT	\$606 K	2,000	1,425	73.0
Groton, Village	1 FT, 15 PT	\$319 K	2,500	1,361	54.6
Ithaca, City	69 FT	\$10.3 M	31,000	17,990	1204
Tompkins SO	40 FT	\$5.9 M	65,000	10,621	498
NYSP	29 FT	?	As above	5,994	284

Top 15 Incident Type, Dispatched Only



Map of Violence Incidents - 2016

Legend

Violence

2016 Incidents

- Assault, Fight, Harassment, Menacing, Rape, or Sexual Abuse
- Sexual Abuse
- Weapons Related
- Unlabeled

Towns

- Tompkins County
- Ithaca
- Towns
- Villages

Sources: Esri, DeLorme, NAVTEQ, USGS, Intermap, iPC, NRCAN, Esri Japan, Swisstopo, Esri (Thailand), TomTom, 2012

Penton Solutions

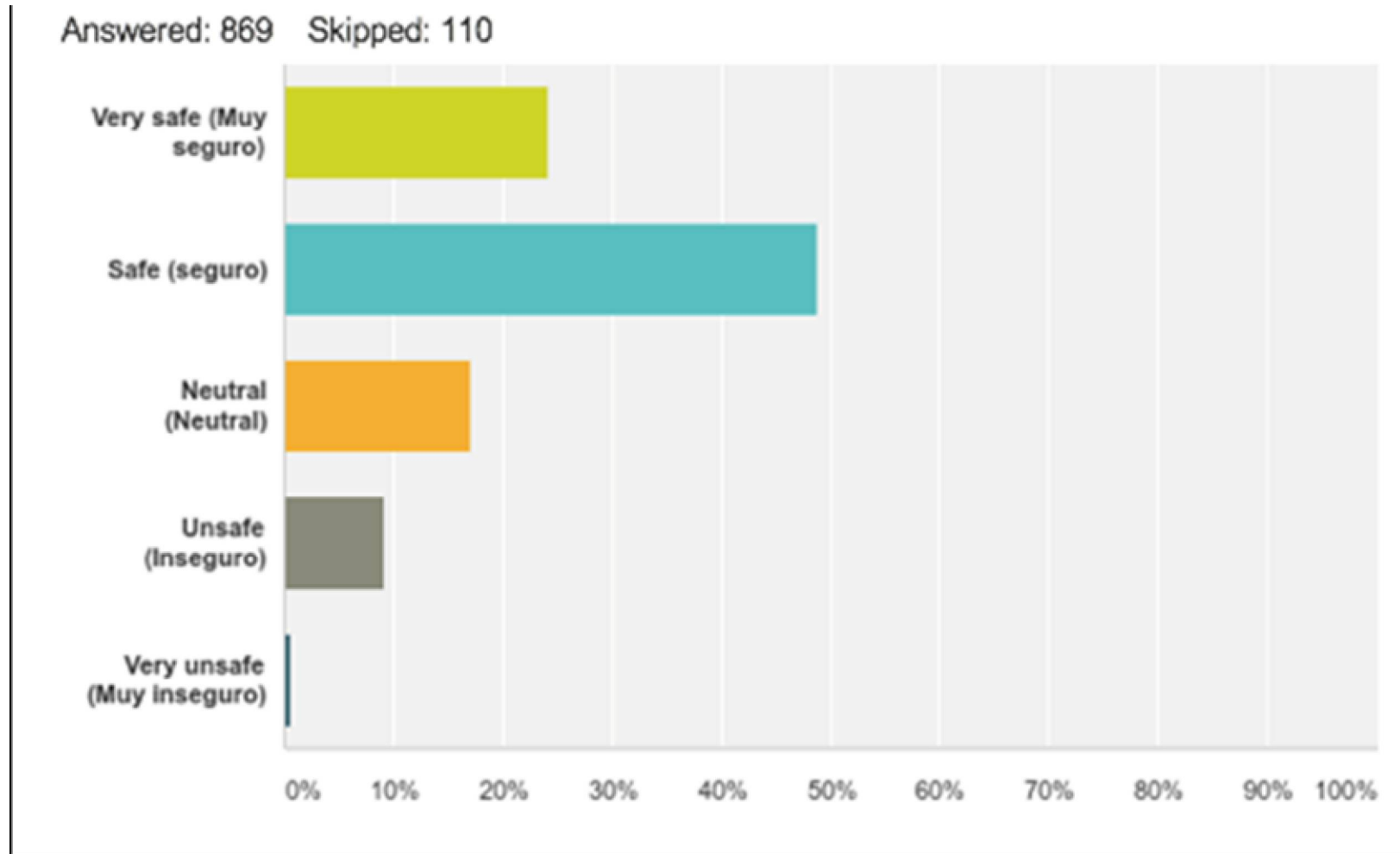
Responding Agency								
Community	CHPD	DPD	GPD	IPD	NYSP	TCSO	TPD	Total
City								
Ithaca	62	1	2	17,701	115	427		18,366
Towns								
Caroline		3	3	11	341	344		709
Danby				8	232	273		520
Dryden	7	268	2	18	1,435	1,757	1	3,648
Enfield				10	416	607	5	1,092
Groton		7	83	3	270	426		790
Ithaca	27		3	128	1,093	1,724	2	3,088
Lansing	9		8	2	422	1,029		1,474
Newfield				15	605	748		1,413
Ulysses				8	233	432	206	932
Villages								
Cayuga Heights	1,013			12	13	68		1,112
Dryden		1,131	2	5	126	157	3	1,495
Freeville		6			78	95		179
Groton		3	1,254	1	56	145		1,459
Lansing	134	1		29	473	2,227	1	2,874
Trumansburg	1	2		1	30	75	984	1,108
Total Dispatched Calls	1,253	1,422	1,357	17,952	5,938	10,534	1,202	40,259

Survey Findings

Are you satisfied with the current law enforcement services being provided to you at HOME?

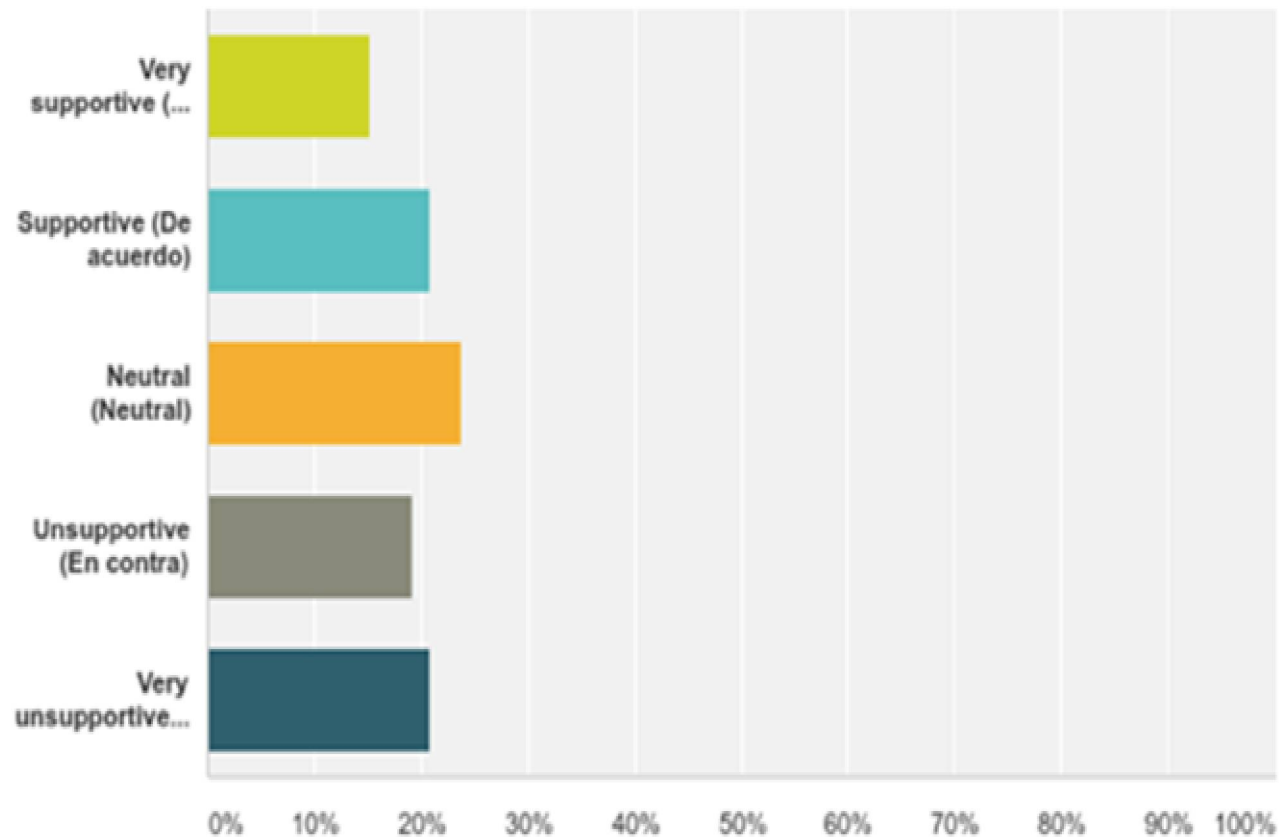
	By community of residence						Overall	
	Village of Cayuga Heights	Village of Dryden	City of Ithaca	Village of Groton	Other, within the County	Other, outside of the county	Perc ent	Count
Very satisfied	76%	12%	23%	36%	24%	22%	26%	251
Satisfied	6%	36%	33%	38%	38%	22%	35%	345
Neutral	6%	30%	31%	15%	27%	41%	27%	265
Unsatisfied	12%	15%	8%	11%	8%	15%	9%	83
Very unsatisfied	0%	6%	5%	0%	4%	0%	4%	35
							Total Resp onse s:	979

Rate the Overall Safety of your community



What is your support for potential restructuring?

Answered: 869 Skipped: 110



How safe do you feel in the community where you live?

Very safe

60%

Safe

Unsafe

20%

Very unsafe

I'm not sure

20%

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0%

10%

20%

30%

40%

50%



Who is the primary law enforcement agency in your community?




Village of Cayuga Heights
Police Department

Village of Dryden Police
Department

Village of Groton Police
Department

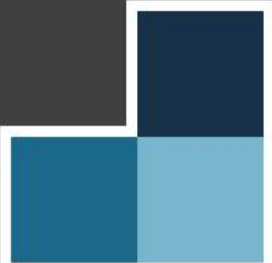
City of Ithaca Police
Department



Sparks County Sheriff

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l, what changes to policing do you feel are ne



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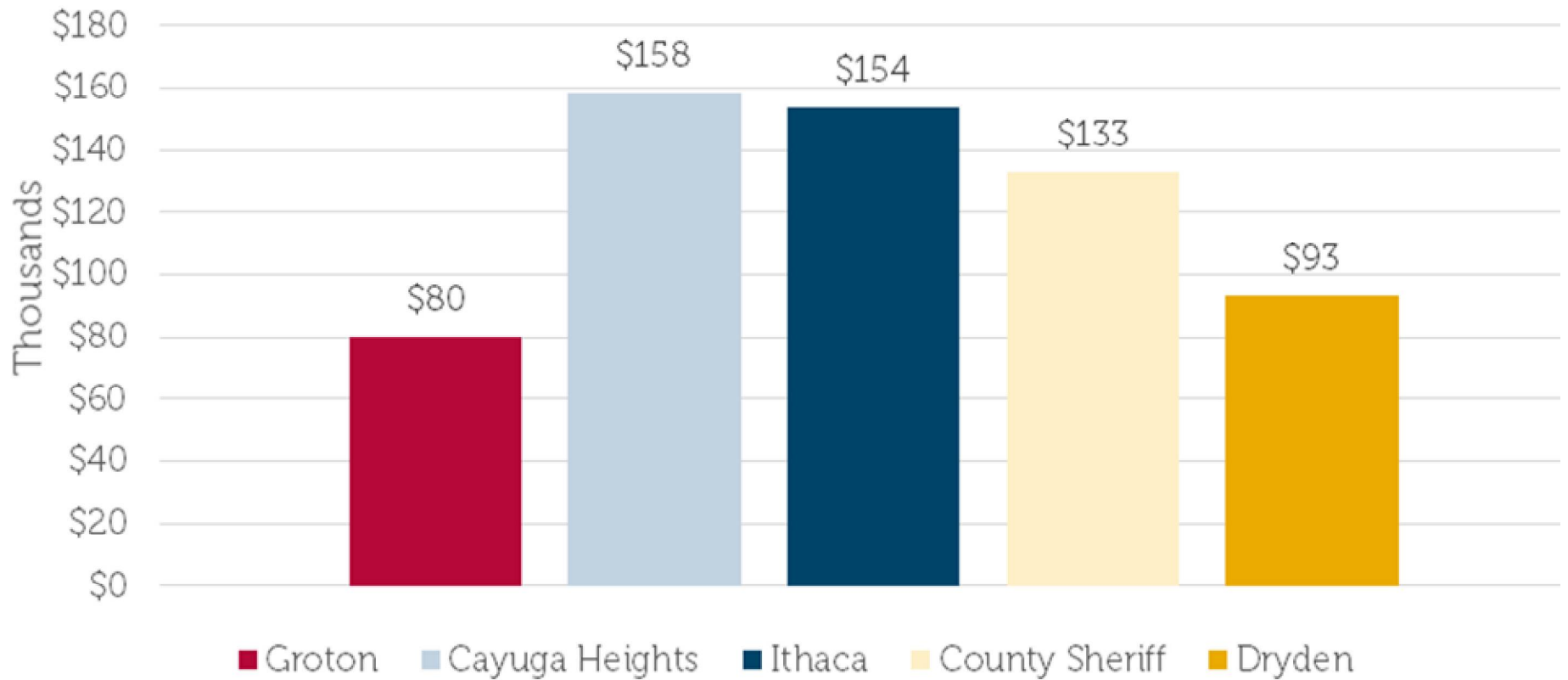
Range of Options for Law Enforcement

- Status Quo
- Expanded Shared Services and Collaboration
- Contracting for Services
 - Replacement for Services
 - Provide New Services
- County, outside city, agencies merge
- Single police agency created
 - Single Police Department created, supersedes TCSO & others
 - TCSO expands services to provide for entire county

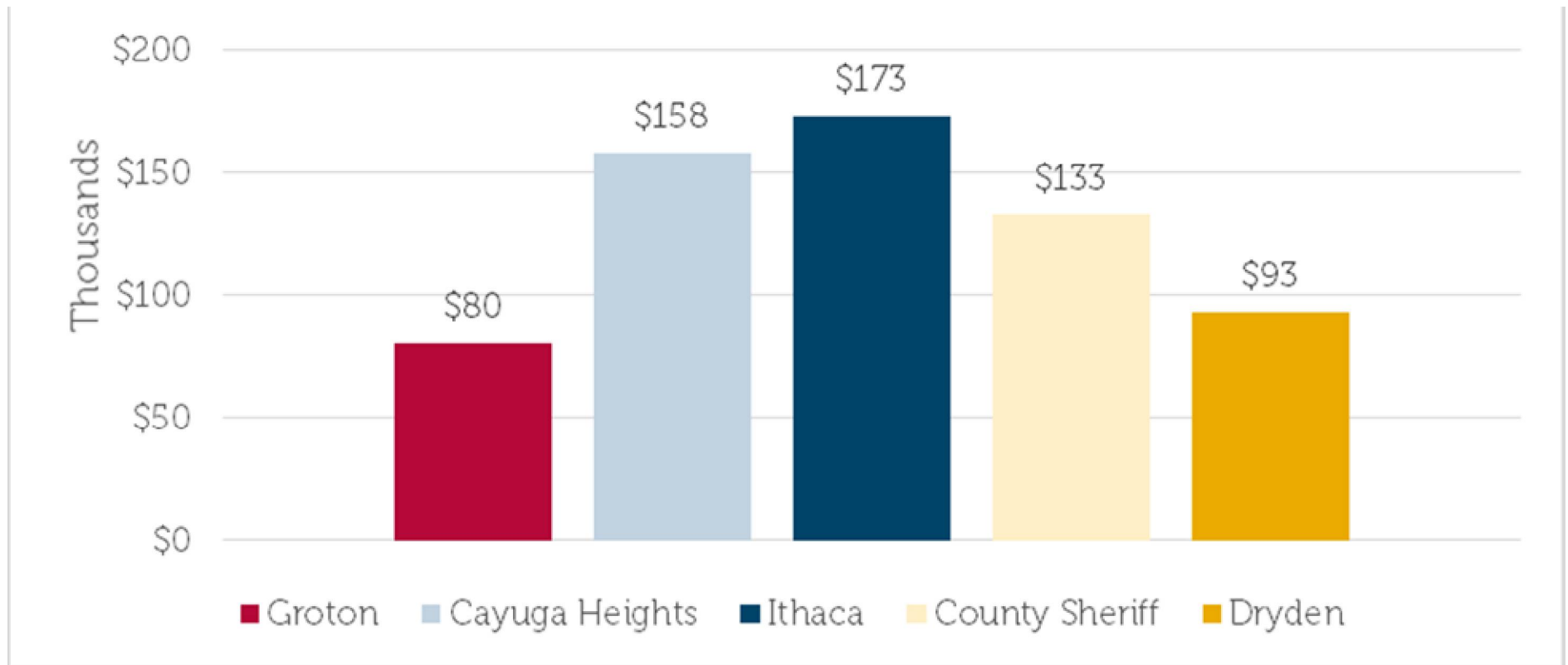
Status Quo

- Separate Organizations with very good collaboration
- Minimal changes to operations
- Cost of personnel services is about \$18 million a year
- IPD has the potential to have the highest FTE costs with a new contract and retroactive raise
- Varying levels of service that reflect communities

Total Cost Per FTE 2017



Projected Cost per FTE with IPD Retro Raises

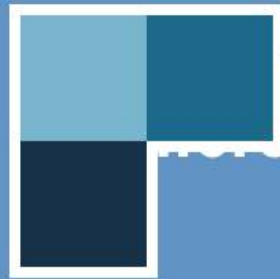


Expanded Shared Services and Collaboration

- Training
 - Planning
 - Record keeping
 - Delivery
- Fleet Maintenance
 - Record keeping
- Criminal Investigations
 - Coordinated specializations
 - Expand inter-departmental sharing
- Unified Policy and Procedure
- Colocation and Collaboration of Some Services
 - IPD is actively evaluating space needs and TCSO may consider relocating law enforcement

Contracting for Services

- Replacement for Existing Services
 - Variety of potential partners based on negotiation
 - Based on effort and performance
 - Few make sense in existing fiscal environment
 - CHPD could contract for services with TCSO
 - TCSO has FTE costs that are 10 % lower
- Provide New Services
 - For example, Town of Ithaca could hire either Cayuga Heights, IPD, or TCSO to provide patrolling services to the town.
 - Arrangement based on negotiation with performance criteria
 - Could be segmented to TOV budget
 - Costs would range from \$0.7 million with TCSO to \$0.9 million from IPD



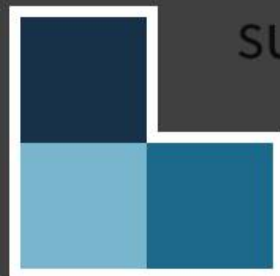
You received the same or better service from the current contractor. If you were to receive the same or better service from a new contractor at similar costs, would you be supportive of the government contracting for the service?



Yes

No

I'm not
sure



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your biggest concern about contracting for s



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County, outside city, agencies merge

- All or some of CHPD, DPD, GPD (and TPD) could transition into TCSO operations
- Maintain village “sections” but be staffed by TCSO
- Officers keep their positions, although titles may change
- Local muni’s support service of through reduced share of sales tax or contract agreement
 - CHPD could do this for less than current operation
 - DPD and GPD would have higher costs for same FTEs, but could have service for fewer FTEs

Single Police Agency Created (1 of 3)

- All public LEOs work for a single agency
- Either a County Police Department (Westchester, Nassau, Suffolk)
 - New agency
 - Focus on law enforcement
 - Sheriff would remain for corrections and civil papers
- County Sheriff's Office
 - Expanded role to cover all municipalities
 - Services tailored based on expectations and service demands
- Implementation for either option could be:
 - Switch over where change is made at once
 - Attrition of officers and shift of positions

Single Police Agency Created (2 of 3)

- If all expenses were funded through property taxes, costs shift

Potential Changes to Property Tax Rates of Single Agency				
Community	Existing Rate (per 1000)	Potential Rate (rounded)	Change	Net Annual Impact on \$210,000 Property
County	\$ 6.62	\$8.50	28%	\$ 395
Cayuga Heights	\$ 6.49	\$ 3.60	-45%	\$ (212)
Dryden	\$ 7.90	\$ 2.90	-63%	\$ (655)
Groton	\$ 8.52	\$ 4.90	-42%	\$ (365)
Ithaca (City)	\$ 12.04	\$ 5.70	-53%	\$ (937)

Single Police Agency Created (3 of 3)

- Sales tax could be rebalances to limit impact
- Size of force might be reduced through better operational deployment

Potential Personnel Costs of Unified Department (millions)			
FTEs	125	120	115
Current IPD Rate	\$19.2	\$18.4	\$17.7
Potential IPD Rate	\$21.6	\$20.8	\$19.9
Current TCSO Rate	\$16.6	\$16.0	\$15.3

- Current cost is about \$17.9 million

You received the same or better service from the current arrangement at similar costs, would you be supportive of moving to a single police agency?

Yes

No

I don't
know

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your biggest concern about contracting for s



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had to choose between (A) a small increase in taxes to improve service or (B) reducing taxes to trim services, which would you choose?



A small
increase in
taxes to
improve service

Reducing taxes
to trim services



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